106TH CONGRESS 2D SESSION

H. R. 5250

To provide assistance to mobilize and support United States communities in carrying out youth development programs that assure that all youth have access to programs and services that build the competencies and character development needed to fully prepare the youth to become adults and effective citizens.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 21, 2000

Mr. George Miller of California (for himself, Mrs. Roukema, Mr. Frost, and Mr. Gilman) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

To provide assistance to mobilize and support United States communities in carrying out youth development programs that assure that all youth have access to programs and services that build the competencies and character development needed to fully prepare the youth to become adults and effective citizens.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 TITLE I—SHORT TITLE; POLICY; 2 FINDINGS; DEFINITIONS

- 3 SEC. 101. SHORT TITLE. This Act may be cited as the "Younger Americans 4 5 Act". SEC. 102. A NATIONAL YOUTH POLICY. 7 Congress hereby resolves, in keeping with the traditional United States concept that youth are the Nation's most valuable resource, that youth of the Nation need, and it is the joint and several duty and responsibility of gov-11 ernments of the United States, of the several States and 12 political subdivisions, and of Indian tribes, to assure that all youth have access to the full array of core resources, 13 14 including— 15 (1) ongoing relationships with caring adults; 16 (2) safe places with structured activities; 17 (3) access to services that promote healthy life-18 styles, including those designed to improve physical 19 and mental health; 20 (4) opportunities to acquire marketable skills 21 and competencies; and 22 (5) opportunities for community service and 23 civic participation.
- 24 **SEC. 103. FINDINGS.**
- 25 Congress finds that—

- 1 (1) young people under 18 years of age are now 2 our most impoverished age group with 1 of every 5 3 living in poverty, a higher proportion than in 1968, 4 with the percentage for minority children being 5 about twice as high;
 - (2) more than 1 of 4 families is headed by a single parent and the percentage of such families headed by such single parents has risen steadily over the past few decades, rising 13 percent since 1990;
 - (3) approximately 8,000,000 school-age children under 14 years of age spend time without adult supervision on a regular basis;
 - (4) an estimated 11,000,000 American children have no health insurance and 9 out of 10 of such children have parents who work;
 - (5) a need exists to address the developmental needs of all youth while providing more intensive support for youth in communities where need is greatest;
 - (6) there is a need to engage youth as active participants in decision-making that affects their lives, including design, development, implementation, and evaluation of youth development programs at the Federal, State, and community levels;

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- (7) existing outcome driven youth development strategies, pioneered by community-based organizations, hold real promise for promoting positive behaviors and preventing youth problems;
 - (8) formal evaluations of youth development programs have documented significant improvements in interpersonal skills, quality of peer and adult relationships, self-control, cognitive competencies, commitment to schooling, and academic achievement;
 - (9) formal evaluations of youth development programs have documented significant reductions in drug and alcohol use, school misbehavior, aggressive behavior, violence, truancy, high-risk sexual behavior, and smoking;
 - (10) compared to American youth generally, youth participating in community-based organizations are more than 26 percent more likely to report having received recognition for good grades than American youth generally and nearly 20 percent more likely to rate the likelihood of their going to college as "very high";
 - (11) a partnership between the public and private sector to promote access to the full array of core resources for youth who need such resources is

necessary because the private sector alone does not
have the capacity to promote such access; and
(12) the availability and use of Federal re-
sources can be an effective incentive to leverage
broader community support to enable local pro-
grams, activities and services to provide the full
array of developmental core resources, remove bar-
riers to access, promote program effectiveness, and
facilitate coordination and collaboration within the
community.
SEC. 104. DEFINITIONS.
In this Act:
(1) Area agency on youth.—The term "area
agency on youth" means an area agency on youth
designated under section 304(a)(2)(A).
(2) Associate commissioner.—The term "As-
sociate Commissioner" means the Associate Commis-
sioner of the Family and Youth Services Bureau of
the Administration on Children, Youth, and Families
of the Department of Health and Human Services.
(3) Community-based.—The term "commu-
nity based" used with respect to an exemptation
nity-based", used with respect to an organization,
means an organization that—

significant segment of a community; and

1	(B) is engaged in providing services to the
2	community.
3	(4) Community Board.—The term "commu-
4	nity board" means a community board established in
5	accordance with section 307(a).
6	(5) Director.—The term "Director" means
7	the Director of the Office on National Youth Policy.
8	(6) Funding and coordinating agency.—
9	The term "funding and coordinating agency" means
10	an organization directed by a board with a wide rep-
11	resentation from the community which generates
12	and distributes charitable health and human service
13	funds for diverse human service programs and co-
14	ordinates the efforts of multiple agencies as needed
15	or called upon but does not itself provide direct serv-
16	ices to children, youth, or their families.
17	(7) Indian.—The term "Indian" has the mean-
18	ing given the term in section 4(d) of the Indian Self-
19	Determination and Education Assistance Act (25
20	$U.S.C.\ 450b(d)$).
21	(8) NATIVE AMERICAN ORGANIZATION.—The
22	term "Native American organization" means—
23	(A) a tribal organization, as defined in sec-
24	tion 4(1) of the Indian Self-Determination and
25	Education Assistance Act (25 U.S.C. 450b(l));

1	(B) a Native Hawaiian Organization, as
2	defined in section 4009(4) of the Augustus F.
3	Hawkins-Robert T. Stafford Elementary and
4	Secondary School Improvement Amendments of
5	1988 (20 U.S.C. 4909(4));
6	(C) an Alaska Native Village Corporation
7	or Regional Corporation as defined in or estab-
8	lished pursuant to the Alaskan Native Claims
9	Settlement Act (43 U.S.C. 1601 et seq.); or
10	(D) a private nonprofit organization estab-
11	lished for the purpose of serving youth who are
12	Indians or Native Hawaiians.
13	(9) Native Hawahan.—The term "Native Ha-
14	waiian" has the meaning given the term in section
15	4009(1) of the Augustus F. Hawkins-Robert T.
16	Stafford Elementary and Secondary School Improve-
17	ment Amendments of 1988 (20 U.S.C. 4909(1)).
18	(10) Office.—The term "Office" means the
19	Office of National Youth Policy.
20	(11) Secretary.—The term "Secretary"
21	means the Secretary of Health and Human Services.
22	(12) State.—The term "State" means each of
23	the several States of the United States, the District
24	of Columbia and the Commonwealth of Puerto Rico

- 1 (13) Unit of general purpose local gov2 ERNMENT.—The term "unit of general purpose local
 3 government" means—
 4 (A) a political subdivision of a State whose
 - (A) a political subdivision of a State whose authority is general and not limited to only 1 function or combination of related functions; or
 - (B) a Native American organization.
 - (14) Youth.—The term "youth" means an individual who is not younger than age 10 and not older than age 19.
 - (15) Youth Development organization.—
 The term "youth development", used with respect to an organization, means a public or private youth-serving organization with a major emphasis on providing youth development programs.
 - (16) Youth development programs" means programs that prepare youth to contribute to their communities and to meet the challenges of adolescence and adulthood through a structured, progressive series of activities and experiences that (in contrast to deficit-based approaches that focus solely on youth problems)—

1	(A) help the youth obtain social, emotional,
2	ethical, physical, and cognitive competencies;
3	and
4	(B) address the broader developmental re-
5	sources all children and youth need, such as the
6	core resources described in section 101.
7	(17) Youth-serving organization.—The
8	term "youth-serving", used with respect to an orga-
9	nization, means a public or private organization with
10	a primary focus on providing youth development pro-
11	grams, or health, mental health, fitness, education,
12	workforce preparation, substance abuse prevention,
13	child welfare, psychological, parenting, recreation,
14	teen pregnancy prevention, rehabilitative, or residen-
15	tial services, to youth.
16	TITLE II—COORDINATION OF
17	NATIONAL YOUTH POLICY
18	SEC. 201. OFFICE ON NATIONAL YOUTH POLICY.
19	(a) Establishment.—There is established in the
20	Executive Office of the President an Office of National
21	Youth Policy.
22	(b) Administration.—The Office of National Youth
23	Policy established under subsection (a) shall be adminis-
24	tered by a Director who shall be appointed by the Presi-
25	dent with the advice and consent of the Senate.

- 1 (c) Responsibilities.—The Director appointed 2 under subsection (b) shall—
- 3 (1) establish, in cooperation with the Associate 4 Commissioner, policies, objectives, and priorities for 5 programs funded under this Act;
 - (2) serve as an effective and visible advocate for youth in the Federal Government, and with other departments, agencies, and instrumentalities of the Federal Government, by actively reviewing and commenting on all Federal policies affecting youth;
 - (3) develop mechanisms to resolve administrative and programmatic conflicts between Federal programs that would be barriers to parents, community-based, youth-serving, and youth development organizations, local government entities, education entities, older adult organizations, faith-based organizations, and organizations supporting youth in service related to the coordination of services and funding for programs promoting access to the full array of core resources described in section 102 of this Act; and
 - (4) consult with and assist State and local governments with respect to barriers they encounter related to the coordination of services and funding for programs under this Act.

1	(d) Authorization of Appropriations.—For the
2	purposes of carrying out this title, there are authorized
3	to be appropriated \$500,000 for fiscal year 2001 and such
4	sums as may be necessary for each of the 4 succeeding
5	fiscal years, to remain available until expended.
6	SEC. 202. COUNCIL ON NATIONAL YOUTH POLICY.
7	(a) Establishment.—
8	(1) IN GENERAL.—There is hereby established
9	in the Office a Council on National Youth Policy
10	(referred to in this section as the "Council").
11	(2) Composition.—
12	(A) Number.—The Council shall be com-
13	posed of 12 members.
14	(B) QUALIFICATIONS.—The President
15	shall appoint the 12 members of the Council
16	from among—
17	(i) individuals who have expertise or
18	experience with youth development or
19	youth-serving programs, especially those
20	serving rural and inner-city urban youth;
21	(ii) representatives of national organi-
22	zations with an interest in youth develop-
23	ment programs;
24	(iii) representatives of business;
25	(iv) representatives of minorities: and

1	(v) parents.
2	(C) AGE.—At least ½ of the individuals
3	appointed shall be younger than age 21 at the
4	time of appointment.
5	(D) Limitations.—No full-time officer or
6	employee of the Federal Government may be
7	appointed to be a member of the Council.
8	(b) APPOINTMENT AND TERMS.—
9	(1) Terms.—Except as otherwise provided in
10	this section, a member of the Council shall serve for
11	a term of 3 years, which shall end on March 31 re-
12	gardless of the actual date of the appointment of the
13	member.
14	(2) Service.—Members of the Council shall
15	serve without regard to the provisions of title 5
16	United States Code.
17	(c) Service During Vacancies.—Any member ap-
18	pointed to fill a vacancy occurring prior to the expiration
19	of the term for which such member's predecessor was ap-
20	pointed shall be appointed for the remainder of such term
21	Members shall be eligible for appointment and may con-
22	tinue to serve after the expiration of their terms until their
23	successors have taken office.
24	(d) VACANCIES.—Any vacancy in the Council shall
25	not affect the powers of the Council, but shall be filled

- 1 in the same manner as the original appointment was
- 2 made.
- 3 (e) Chairperson.—The President shall designate a
- 4 Chairperson for the Council from among the members ap-
- 5 pointed to the Council.
- 6 (f) MEETINGS.—The Council shall meet at the call
- 7 of the Chairperson at least twice a year.
- 8 (g) Duties.—The Council shall—
- 9 (1) advise and assist the President on matters
- regarding the core resources youth need and the ca-
- pacity of youth to contribute to the Nation and their
- 12 communities;
- 13 (2) directly advise the Director and the Asso-
- ciate Commissioner on matters affecting the youth
- development needs of youth for services and assist-
- ance under this Act;
- 17 (3) make recommendations to the President, to
- the Director, to the Secretary, to the Associate Com-
- missioner, and to Congress with respect to Federal
- 20 policies regarding youth; and
- 21 (4) provide public forums for discussion, pub-
- licize the core resources youth need, and obtain in-
- formation relating to assuring all youth access to the
- full array of core resources described in section 102,
- by conducting public hearings, and by conducting or

- 1 sponsoring conferences, workshops, and other such
- 2 meetings.
- 3 (h) Travel Expenses.—Members of the Council
- 4 shall not receive compensation for the performance of
- 5 services for the Council, but shall be allowed travel ex-
- 6 penses, including per diem in lieu of subsistence, at rates
- 7 authorized for employees of agencies under subchapter I
- 8 of chapter 57 of title 5, United States Code, while away
- 9 from their homes or regular places of business in the per-
- 10 formance of services for the Council. Notwithstanding sec-
- 11 tion 1342 of title 31, United States Code, the Director
- 12 may accept the voluntary and uncompensated services of
- 13 members of the Council.
- 14 (i) REPORTS.—Not later than March 31 of 2002 and
- 15 each subsequent year, the Council shall prepare and sub-
- 16 mit to the President an annual report of the findings and
- 17 recommendations of the Council. The President shall
- 18 transmit each such report to Congress together with com-
- 19 ments and recommendations.
- 20 (j) Permanent Committee.—Section 14 of the
- 21 Federal Advisory Committee Act (5 U.S.C. App.) shall not
- 22 apply to the Council.
- (k) AUTHORIZATION OF APPROPRIATIONS.—There
- 24 are authorized to be appropriated to carry out this section

- 1 \$250,000 for fiscal year 2001 and such sums as may be
- 2 necessary for fiscal years 2002 through 2005.

3 TITLE III—GRANTS FOR STATE

4 AND COMMUNITY PROGRAMS

- 5 SEC. 301. PURPOSE.
- 6 The purpose of this title is to encourage and assist
- 7 State agencies, community boards, and area agencies on
- 8 youth to mobilize and support communities in planning,
- 9 implementing, and being accountable for strategies that
- 10 link community-based organizations, local government,
- 11 volunteer centers, schools, faith-based organizations, busi-
- 12 ness, and other segments of the community in assuring
- 13 that all youth have access to the full array of core re-
- 14 sources consisting of—
- 15 (1) ongoing relationships with caring adults;
- 16 (2) safe places with structured activities;
- 17 (3) access to services that promote healthy life-
- styles, including those designed to improve physical
- and mental health;
- 20 (4) opportunities to acquire marketable skills
- 21 and competencies; and
- 22 (5) opportunities for community service and
- 23 civic participation.

1 SEC. 302. AUTHORIZATION OF APPROPRIATIONS.

2	There are authorized to be appropriated to carry out
3	this title \$500,000,000 for fiscal year 2001, \$750,000,000
4	for fiscal year 2002, \$1,000,000,000 for fiscal year 2003,
5	\$1,500,000,000 for fiscal year 2004, and \$2,000,000,000
6	for fiscal year 2005.
7	SEC. 303. ALLOTMENTS TO STATES.
8	(a) Reservations.—From sums appropriated under
9	section 302 for each fiscal year, the Associate Commis-
10	sioner shall reserve—
11	(1) 95 percent of the sums for allotments to
12	States to enable the States to make allocations to
13	area agencies on youth;
14	(2) 1 percent of the sums for grants to Native
15	American organizations to carry out activities con-
16	sistent with the objectives of this title;
17	(3) 1 percent of the sums for grants to outlying
18	areas to carry out activities consistent with the ob-
19	jectives of this title; and
20	(4) 3 percent of the sums for Federal discre-
21	tionary programs aimed at demonstrating ways to
22	respond to the special developmental needs of
23	youth—
24	(A) in correctional facilities and other out-
25	of-home residential settings;

1	(B) in areas with high concentrations of
2	poverty;
3	(C) in rural areas; and
4	(D) in situations where youth are at higher
5	risk due to abuse, neglect, disconnection from
6	family, disconnection from school, or another
7	community risk factor.
8	(b) Use of Funds.—For each fiscal year for which
9	a State receives a State allotment, the State shall ensure
10	that funds shall be used for the purpose of conducting
11	community-based youth development programs that—
12	(1) recognize the primary role of the family in
13	positive youth development in order to strengthen
14	families;
15	(2) promote the involvement of youth (including
16	program participants), parents, and other commu-
17	nity members in the planning and implementation of
18	the programs, activities, and services;
19	(3) coordinate services with other youth and
20	family services in the community;
21	(4) eliminate barriers, such as transportation,
22	cost, and service delivery location to the access of
23	core youth development services;
24	(5) provide, directly or through written con-
25	tract, a broad variety of accessible programs, activi-

1	ties, and services for youth that are designed to as-
2	sist youth in acquiring skills and competencies nec-
3	essary to make a successful transition from child-
4	hood to adulthood;
5	(6) incorporate activities that foster relation-
6	ships between positive adult role models and youth,
7	provide age-appropriate activities, engage youth in,
8	and promote, positive youth development, including
9	activities such as—
10	(A) youth clubs, character development ac-
11	tivities, mentoring, community service, leader-
12	ship development, recreation, literacy and edu-
13	cational tutoring;
14	(B) sports, workforce readiness, peer coun-
15	seling, fine and performing arts; and
16	(C) camping and environmental education,
17	cultural enrichment, risk avoidance programs,
18	academic enrichment, and participant-defined
19	special interest groups, courses, or club; and
20	(7) employ strong outreach efforts to engage
21	the participation of a wide range of youth, families,
22	and service providers.
23	(c) Allotments.—
24	(1) In general.—Except as provided in para-
25	graph (2), from sums reserved under subsection

- 1 (a)(1), the Associate Commissioner shall allot to 2 each State the sum (referred to in this title as the 3 "State allotment") of—
 - (A) an amount that bears the same relation to ½ of the reserved sums as the number of individuals who are not younger than age 10 and not older than age 19 in the State bears to the number of such individuals in all the States; and
 - (B) an amount that bears the same relation to ½ of the reserved sums as the number of youth who are receiving free or reduced price lunches under the school lunch program established under the Richard B. Russell National School Lunch Act (42 U.S.C. 1751 et seq.) in the State bears to the number of such youth in all the States.
 - (2) State minimum.—No State shall be allotted less than 0.40 percent of the reserved sums for a fiscal year.
 - (3) DETERMINATIONS.—For purposes of this subsection, the number of individuals in the State who are not younger than age 10 and not older than age 19 in any State and in all the States, and the number of youth who are receiving free or reduced

- 1 price lunches under the school lunch program estab-
- 2 lished under the Richard B. Russell National School
- 3 Lunch Act in any State and in all the States, shall
- 4 be determined by the Associate Commissioner on the
- 5 basis of the most recent data available from the Bu-
- 6 reau of the Census, and other reliable demographic
- 7 data satisfactory to the Associate Commissioner.
- 8 (d) Reallotments.—Whenever the Associate Com-
- 9 missioner determines that any amount allotted to a State
- 10 for a fiscal year under this section will not be used by
- 11 such State for carrying out the purpose for which the al-
- 12 lotment was made, the Associate Commissioner shall make
- 13 such amount available for carrying out such purpose to
- 14 1 or more other States to the extent the Associate Com-
- 15 missioner determines that such other States will be able
- 16 to use such amount for carrying out such purpose.
- 17 (e) WITHHOLDING.—If the Associate Commissioner
- 18 finds that any State has failed to meet the State plan re-
- 19 quirements of section 305 or the Associate Commissioner
- 20 does not approve the in-State funding formula required
- 21 under section 306(b), the Associate Commissioner shall
- 22 withhold the State allotment from such State. The Asso-
- 23 ciate Commissioner shall disburse the funds withheld di-
- 24 rectly to any entity that is a public or private institution,
- 25 organization, or agency, or unit of general local govern-

1	ment of such State that submits an approved plan de-
2	scribed in section 308, if the plan includes an agreement
3	that the entity will make available (directly or through do-
4	nations from public or private entities) non-Federal con-
5	tributions, in eash or in kind, in an amount equal to a
6	percentage determined for the State of the funds.
7	SEC. 304. STATE AGENCIES AND PLANNING AND MOBILIZA-
8	TION AREAS.
9	(a) State Agencies.—In order for a State to be eli-
10	gible to receive a State allotment under this title—
11	(1) the State shall, in accordance with regula-
12	tions issued by the Associate Commissioner, des-
13	ignate a State agency as the sole State agency to—
14	(A) develop a State plan to be submitted
15	to the Associate Commissioner for approval
16	pursuant to section 305;
17	(B) administer the plan in the State;
18	(C) be primarily responsible for the plan-
19	ning, policy development, administration, co-
20	ordination, priority setting, and evaluation of
21	all State activities related to the objectives of
22	this Act;
23	(D) serve as an effective and visible advo-
24	cate for youth by reviewing and commenting on

all State plans, budgets, and policies that affect youth; and

(E) divide the State into distinct planning and mobilization areas, after considering the views offered by units of general purpose local government and appropriate public or private agencies and organizations in the State, in accordance with regulations issued by the Associate Commissioner; and

(2) the State agency shall—

- (A) designate for each such area, after consideration of the views offered by the units of general local government and by agencies and organizations in such areas, a public or private nonprofit agency or organization to serve as the area agency on youth for such area;
- (B) provide assurances that the State agency will solicit and take into account, with regard to general policy related to the development and the administration of the State plan for any fiscal year, the views of youth who are the recipients of services provided for in the plan;
- (C) in accordance with guidelines issued by the Associate Commissioner, make allocations

1 to designated area agencies on youth with mobi-2 lization and planning areas pursuant to section 306(b);3 (D) provide reasonable assurances that Federal funds made available under this title 6 for the State for any period will be used to sup-7 plement, and not supplant, the State, local, and 8 other funds that would in the absence of such 9 Federal funds be made available for the pro-10 grams, services, and activities described in this 11 title; 12 (E) coordinate the activities of the State 13 agency with other State agencies and offices, 14 including— 15 (i) State Commissions on National 16 and Community Service established under 17 section 178 of the National and Commu-18 nity Service Act of 1990 (42 U.S.C. 19 12638); 20 (ii) entities carrying out programs under the Runaway and Homeless Youth 21 22 Act (42 U.S.C. 5701 et seg.) and other 23 programs under the Juvenile Justice and 24 Delinquency Prevention Act of 1974 (42) 25 U.S.C. 5601 et seq.);

1	(iii) entities carrying out independent
2	living programs;
3	(iv) entities carrying out foster care
4	programs;
5	(v) youth councils established under
6	section 117(h) of the Workforce Invest-
7	ment Act of 1998 (29 U.S.C. 2832(h));
8	and
9	(vi) entities carrying out 21st Century
10	Community Learning Centers under part I
11	of title X of the Elementary and Secondary
12	Education Act of 1965 (20 U.S.C. 8241 et
13	seq.); and
14	(F) compile reports from area agencies on
15	youth, including outcome data and evaluation
16	information regarding programs funded under
17	this title, and provide an annual report to the
18	Associate Commissioner, and provide a copy of
19	such report to the Director.
20	(b) Planning and Mobilization Areas.—
21	(1) Unit of general purpose local gov-
22	ERNMENT.—
23	(A) Criteria.—In carrying out subsection
24	(a)(1), the State agency may designate as a
25	planning and mobilization area any unit of gen-

- eral purpose local government that has a population of 100,000 or more. In particular, the State agency may designate such a unit as a planning and mobilization area if the unit has been engaged in youth development program planning and mobilization, such as a "community of promise" coordinated by America's Promise: the Alliance for Youth.
 - (B) HEARING.—In any case in which a unit of general local government applies to the State agency to be designated as a planning and mobilization area under this paragraph, the State agency shall, upon request, provide an opportunity for a hearing to such unit of general purpose local government.
 - (2) Region.—The State agency may designate as a planning and mobilization area under subsection (a)(1) any region in the State that includes 1 or more units of general purpose local government if the State agency determines that the designation of such a regional planning and mobilization area is necessary for, and will enhance, the effective administration of the programs authorized by this title.
 - (3) ADDITIONAL AREAS.—The State agency may include in any planning and mobilization area

- 1 designated under subsection (a)(1) such additional
- 2 areas adjacent to a unit of general purpose local
- 3 government or as the State agency determines to be
- 4 necessary for and will enhance the effective adminis-
- 5 tration of the programs authorized by this title.
- 6 (4) Indian reservations.—The State agency,
- 7 in carrying out subsection (a)(1), shall to the extent
- 8 practicable include all portions of an Indian reserva-
- 9 tion in a single planning and mobilization area.

10 SEC. 305. STATE PLANS.

- 11 (a) In General.—To be eligible to receive a State
- 12 allotment under this title, a State shall submit to the Asso-
- 13 ciate Commissioner a State plan, for a 2-, 3-, or 4-year
- 14 period determined by the State agency, at such time, in
- 15 such manner, and meeting such criteria as the Associate
- 16 Commissioner may by regulation prescribe, and shall make
- 17 such annual revisions as may be necessary to the plan.
- 18 (b) CONTENTS.—Each such State plan shall contain
- 19 assurances that the plan is based on area plans developed
- 20 under section 308 by area agencies on youth in the State
- 21 and that the State has prepared and distributed a uniform
- 22 format for use by area agencies on youth in developing
- 23 the area plans.

1	SEC. 306. DISTRIBUTION OF FUNDS FOR STATE ACTIVITIES
2	AND LOCAL ALLOCATIONS.
3	(a) In General.—From a State allotment made
4	under this title for any fiscal year—
5	(1)(A) the State agency may use such amount
6	as the State agency determines to be appropriate,
7	but not more than 7 percent, for the purposes of
8	subparagraphs (B) and (C);
9	(B) the State agency may use such amount as
10	the State agency determines to be appropriate, but
11	not more than 4 percent of the State allotment, for
12	paying the cost of—
13	(i) reviewing area plans and distributing
14	funds to area agencies on youth; and
15	(ii) assisting community boards and area
16	agencies on youth in carrying out activities
17	under this title; and
18	(C) the State agency may use such amount as
19	the State agency determines to be appropriate, but
20	not less than 3 percent and not more than 7 percent
21	of the State allotment, for making State discre-
22	tionary grants to respond to the special develop-
23	mental needs of youth—
24	(i) in correctional facilities and other out-
25	of-home residential settings;

1	(ii) in areas with high concentrations of
2	poverty;
3	(iii) in rural areas; and
4	(iv) in situations where youth are at great-
5	er risk due to abuse, neglect, disconnection
6	from family, disconnection from school, or an-
7	other community risk factor; and
8	(2) the State agency shall use the remainder of
9	such allotment to make allocations under subsection
10	(b) to area agencies on youth associated with plan-
11	ning and mobilization areas, to pay for the cost of
12	programs under this title that are specified in area
13	plans that—
14	(A) are developed through a comprehensive
15	and coordinated system of planning;
16	(B) have been approved by the community
17	board; and
18	(C) have been approved by the State agen-
19	cy.
20	(b) Allocations.—From the remainder of the State
21	allotment described in subsection (a)(2), the State agency,
22	using the best available data, shall allocate for each plan-
23	ning and mobilization area in the State—
24	(1) an amount that bears the same relation to
25	½ of the remainder as the number of individuals

1	who are not younger than age 10 and not older than
2	age 19 in the planning and mobilization area bears
3	to the number of such individuals in the State; and
4	(2) an amount that bears the same relation to
5	½ of the remainder as the number of youth who are
6	receiving free or reduced price lunches under the
7	school lunch program established under the Richard
8	B. Russell National School Lunch Act (42 U.S.C.
9	1751 et seq.) in the planning and mobilization area
10	bears to the number of such youth in the State.
11	(c) Non-federal share.—A State that uses funds
12	under this title for the purposes of section 306(a)(1)(B)
13	shall match such sums so used on a dollar-for-dollar basis
14	in cash.
15	SEC. 307. COMMUNITY BOARDS AND AREA AGENCIES ON
16	YOUTH.
17	
	(a) Community Board.—
18	(a) Community Board.— (1) Selection.—
18 19	
	(1) Selection.—
19	(1) Selection.— (A) Local governments and funding
19 20	(1) Selection.— (A) Local governments and funding and coordinating agencies.—Except as oth-
19 20 21	(1) Selection.— (A) Local governments and funding and coordinating agencies.—Except as otherwise provided in this paragraph, in order to
19 20 21 22	(1) Selection.— (A) Local governments and funding and coordinating agencies.—Except as otherwise provided in this paragraph, in order to receive funds from a State pursuant to this

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local funding and coordinating agency in the area and the chief executive officers of units of general local government in the area.

- (B) Private agencies and local gov-ERNMENTS.—In the event that a local funding and coordinating agency is not represented in the planning and mobilization area, or the chief executive officer of a local funding and coordinating agency in the area is unwilling or unable to participate in jointly appointing and convening the community board, the State agency, after consideration of the views offered by the units of general local government and by nonprofit agencies and organizations in such area, shall designate a private nonprofit agency or organization in the area to appoint and convene the community board jointly with the chief executive officers of units of general local government in the area.
- (C) Local funding and coordinating agencies and public entities.—In the event that a chief executive officer of a unit of general local government in the planning and mobilization area is unwilling or unable to participate in jointly appointing and convening the

1 community board, the State agency, after con-2 sideration of the views offered by the units of 3 general local government and by youth-serving 4 agencies and organizations in such area, shall designate an executive official of a public entity 6 in the area to appoint and convene the commu-7 nity board jointly with the chief executive offi-8 cer of a local funding and coordinating agency. 9 (D) Existing entity.—An existing entity 10 in the planning and mobilization area may serve 11 as the community board if— 12 (i) such entity's membership meets 13 the requirements for a community board or is adapted to meet such requirements; 14 15 (ii) such entity's membership was ap-16 pointed by the chief executive officer of a 17 unit of general local government in the 18 area; 19 (iii) such entity is approved by the 20 State agency; and 21 (iv) such entity is approved by the 22 chief executive officer of a local funding 23 and coordinating agency, or by the chief 24 executive officer of a private nonprofit

agency or organization designated accord-

1	ing to subparagraph (B) in the event that
2	a local funding and coordinating agency is
3	not represented in the area or is unwilling
4	or unable to consider the approval of the
5	entity.
6	(2) Composition.—A community board shall
7	consist of an equal number of local representatives
8	from each of the following 3 groups:
9	(A) A group comprised of individuals, in-
10	cluding minority individuals, under age 21 at
11	the time of their appointment.
12	(B) A group comprised of representatives
13	of—
14	(i) private youth-serving and youth
15	development organizations (in existence as
16	of the date of appointment of the rep-
17	resentatives to the board);
18	(ii) public youth-serving and youth de-
19	velopment organizations; and
20	(iii) organizations supporting youth in
21	service.
22	(C) A group comprised of representatives
23	of—
24	(i) local elected officials;

1	(ii) educational entities, including
2	local, middle, and secondary schools, com-
3	munity colleges, colleges, and universities;
4	(iii) volunteer centers;
5	(iv) philanthropic organizations, in-
6	cluding community foundations;
7	(v) businesses and employee organiza-
8	tions;
9	(vi) faith-based organizations;
10	(vii) health and mental health agen-
11	cies; and
12	(viii) parents and grandparents.
13	(3) Chairperson.—After being appointed and
14	convened, the community board shall elect a chair-
15	person from among its membership.
16	(4) Responsibilities.—Each community
17	board in each planning and mobilization area shall
18	have responsibility for supervising the preparation,
19	submission, and implementation of the area plan de-
20	scribed in section 308, including the approval of
21	grants and contracts funded pursuant to this title
22	within the planning and mobilization area.
23	(b) Area Agency on Youth.—An area agency on
24	vouth—

- 1 (1) shall serve as the fiscal agent for a planning 2 and mobilization area;
- 3 (2) shall be under the supervision of the com-4 munity board for the planning and mobilization area 5 with regard to activities conducted pursuant to this 6 title;
 - (3) shall provide an assurance to the State agency, that is determined to be adequate by the State agency, that such area agency on youth will have the ability to develop an area plan for the planning and mobilization area and to carry out, either directly or indirectly through contractual or other arrangements, a youth development program in accordance with such plan; and
 - (4) shall compile reports from programs, services, and activities approved by the community board for funding under this Act, including outcome data and evaluation information regarding program accomplishments, and provide an annual report to the State agency.
- 21 (c) Community Mobilization Expenses.—An 22 area agency on youth may use not more than 10 percent 23 of the allocation made to the agency under this title for 24 expenses related to community mobilization, including 25 generating additional commitments of cash and in-kind re-

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- 1 sources, administration, planning, monitoring, and evalua-
- 2 tion.

3 SEC. 308. AREA PLANS.

- 4 (a) IN GENERAL.—Each area agency on youth for
- 5 a planning and mobilization area shall, in order to be ap-
- 6 proved by the State agency and receive an allocation under
- 7 this title, develop, prepare, and submit to the State agency
- 8 an area plan, approved by the community board, for the
- 9 planning and mobilization area. Such plan shall be for a
- 10 2-, 3-, or 4-year period determined by the State agency,
- 11 with such annual revisions as may be necessary. Each
- 12 such plan shall be based upon a uniform format for area
- 13 plans in the State prepared in accordance with section
- 14 305(b).
- 15 (b) CONTENTS.—Each such plan shall—
- 16 (1) provide specific outcome objectives for youth
- development programs, services, and activities to be
- 18 carried out in the planning and mobilization area,
- based on an assessment of needs and resources, suf-
- ficient to assure that all youth in the area have ac-
- 21 cess through a comprehensive and coordinated sys-
- tem to the full array of core resources that consist
- 23 of—
- 24 (A) ongoing relationships with caring
- adults;

1	(B) safe places with structured activities;
2	(C) access to services that promote healthy
3	lifestyles, including those designed to improve
4	physical and mental health;
5	(D) opportunities to acquire marketable
6	skills and competencies; and
7	(E) opportunities for community service
8	and civic participation;
9	(2) provide an assurance that, in awarding
10	grants and contracts to entities to implement the
11	area plan to provide youth with access to core re-
12	sources described in paragraph (1) through youth
13	development programs, the agency will give priority
14	to entities as described in section 310(b);
15	(3) provide that not less than 30 percent of the
16	funds allocated for the planning and mobilization
17	area will be used for youth development programs
18	that respond to the special developmental needs of
19	youth—
20	(A) in correctional facilities and other out-
21	of-home residential settings;
22	(B) in areas with high concentrations of
23	poverty;
24	(C) in rural areas; and

- 1 (D) in situations where youth are at higher 2 risk due to abuse, neglect, disconnection from 3 family, disconnection from school, or another 4 community risk factor;
 - (4) provide assurances that youth engaged in programs carried out under the area plan will be treated equitably;
 - (5) contain strategies for mobilizing and coordinating community resources to meet the outcome objectives;
 - (6) describe activities for which funds made available through the allocation will be used to fill gaps between unmet needs and available resources;
 - (7) describe the inclusive process used by the area agency on youth to engage all segments of the communities in the planning and mobilization area in developing the area plan;
 - (8) provide measures of program effectiveness to be used in evaluating the progress of the programs, services, and activities approved by the community board in the area in assuring access for all youth to the full array of core resources described in paragraph (1), including specific measures for providing access to such resources for youth living in areas with high concentrations of poverty;

1	(9) describe how local requirements for pro-
2	viding matching funds will be achieved, how re-
3	sources will be leveraged, and the uses to which
4	matching funds and leveraged resources will be ap-
5	plied, in carrying out the area plan;
6	(10) provide for the establishment and mainte-
7	nance of outreach sufficient to ensure that youth
8	and their families in the planning and mobilization
9	area are aware of programs providing access to the
10	core resources described in paragraph (1);
11	(11) provide that the area agency on youth,
12	under the supervision of the community board,
13	will—
14	(A) conduct periodic evaluations of, and
15	public hearings on, activities carried out under
16	the area plan;
17	(B) furnish technical assistance to entities
18	within the planning and mobilization area car-
19	rying out programs under this title;
20	(C) establish effective and efficient proce-
21	dures for the coordination of—
22	(i) entities carrying out programs
23	under this title within the planning and
24	mobilization area: and

1	(ii) entities carrying out other Federal
2	programs for youth within the planning
3	and mobilization area;
4	(D) conduct outreach, to identify youth in
5	the area and inform the youth of the avail-
6	ability of resources under this Act; and
7	(E) take into account in connection with
8	matters of general policy arising in the develop-
9	ment and administration of the area plan, the
10	views of youth who have participated in pro-
11	grams pursuant to the plan; and
12	(12) provide for the utilization of entities car-
13	rying out volunteer service centers and organizations
14	supporting youth in service in the area to—
15	(A) encourage and enlist the services of
16	local volunteer groups to provide assistance and
17	services appropriate to the unique develop-
18	mental needs of youth in the planning and mo-
19	bilization area;
20	(B) encourage, organize, and promote
21	youth to serve as volunteers to communities in
22	the area; and
23	(C) promote recognition of the contribution
24	made by younger volunteers to programs ad-

- 1 ministered in the planning and mobilization
- 2 area.

3 SEC. 309. GRANTS AND CONTRACTS TO ELIGIBLE ENTITIES.

- 4 (a) Request for Proposals.—In implementing an
- 5 area plan, once the plan has been submitted to and ap-
- 6 proved by the State agency, an area agency on youth,
- 7 under the supervision of a community board, shall issue
- 8 a request for proposals to award grants and contracts to
- 9 eligible entities to carry out youth development programs
- 10 under the plan.
- 11 (b) Grants and Contracts.—The area agency on
- 12 youth, under the supervision of the community board,
- 13 shall use the funds made available through the allocation
- 14 made to the agency under this title to award grants on
- 15 a competitive basis and contracts to eligible entities to pay
- 16 for the Federal share of the cost of carrying out the youth
- 17 development programs. From funds made available to the
- 18 area agency on youth, not more than 50 percent may be
- 19 awarded to a single grantee except if such grantee is a
- 20 collaboration as described in section 310(a)(1) or approved
- 21 by the Assistant Secretary.
- (c) Period.—The area agency on youth may award
- 23 such a grant or contract for a period of not more than
- 24 4 years. The area agency on youth, under the supervision
- 25 of the community board and after reviewing the reports

1	and evaluation information pursuant to section $307(b)(4)$
2	of this Act, may terminate the funding made available
3	through such grant or contract during such grant or con-
4	tract period for a program if the program fails to comply
5	with the requirements of this Act or if insufficient Federal
6	funds are appropriated under section 302 to permit con-
7	tinuation of funding.
8	(d) Federal Share.—
9	(1) IN GENERAL.—The Federal share of the
10	cost of carrying out a program described in this sec-
11	tion shall be—
12	(A) 80 percent for the first and second
13	year for which the program receives funding
14	under this section;
15	(B) 70 percent for the third such year;
16	(C) 60 percent for the fourth year; and
17	(D) 50 percent for any subsequent year.
18	(2) Non-federal share.—An entity that re-
19	ceives a grant or contract under this section may
20	provide for the non-Federal share of the cost from
21	non-Federal sources (which may include State or
22	local public sources) in cash or in kind, fairly evalu-
23	ated, including facilities, equipment, or services.
24	(3) Adjustments.—A State agency and the
25	Associate Commissioner may jointly adjust the Fed-

- eral share of the cost that applies to an entity that receives a grant or contract under this section from an area agency on youth, in the event that the agency demonstrates significant economic need sufficient
- 5 to cause difficulties in area plan implementation.

6 SEC. 310. ELIGIBLE ENTITIES.

- 7 (a) In General.—To be eligible to receive a grant 8 or contract under section 309, an entity shall be—
- 9 (1) a consortium of community-based youth10 serving or youth development organizations, public
 11 agencies, health and mental health agencies, edu12 cation entities including community colleges, col13 leges, and universities, volunteer centers, faith-based
 14 organizations, older adult organizations, or organiza15 tions supporting youth in service; or
- 16 (2) a community-based public or private youth-17 serving or youth development organization.
- 18 (b) Priority.—In awarding grants and contracts 19 under section 309, an area agency on youth shall give pri-20 ority to—
- 21 (1) entities that carry out programs in the ex-22 isting health and human service infrastructure (as of 23 the date of submission of the area plan) that use 24 proven methods and materials supported by evalua-

- 1 tion and have proven records of effective service de-
- 2 livery and sustainability; and
- 3 (2) entities that submit applications under sec-
- 4 tion 311 that—
- 5 (A) evidence collaboration among commu-
- 6 nity agencies in providing services under an
- 7 area plan; and
- 8 (B) are outcome driven.
- 9 (c) Administrative Expenses.—An entity that re-
- 10 ceives a grant or contract under section 309 may use up
- 11 to 5 percent of the funds received through the grant or
- 12 contract for the cost of administrative expenses.
- 13 (d) Limitation.—A for-profit entity that receives a
- 14 grant or contract under section 309 may not use funds
- 15 made available through the grant or contract for the pur-
- 16 poses of generating additional profits.
- 17 SEC. 311. APPLICATIONS.
- To be eligible to receive a grant or contract under
- 19 section 309 to carry out youth development programs
- 20 under an area plan, an entity shall submit an application
- 21 to the area agency on youth for the area at such time,
- 22 in such manner, and containing such information as the
- 23 area agency on youth, under the direction of the commu-
- 24 nity board, and the appropriate State agency, may reason-
- 25 ably require.

1 SEC. 312. YOUTH DEVELOPMENT PROGRAMS.

2	(a) Access.—An entity that receives a grant or con-
3	tract to carry out a program under section 309 shall im-
4	plement a program that promotes, either directly, through
5	contract, or indirectly through collaboration with other
6	community entities, access to the full array of core re-
7	sources specified in section 101.
8	(b) Activities.—An entity that receives a grant or
9	contract to carry out a program under section 309 may
10	include among eligible activities, which are part of an ef-
11	fort to provide access to the full array of core resources
12	specified in section 101—
13	(1) character development and ethical enrich-
14	ment activities;
15	(2) mentoring activities, including one-to-one
16	relationship building and tutoring;
17	(3) provision and support of community youth
18	centers and clubs;
19	(4) nonschool hours, weekend, and summer pro-
20	grams and camps;
21	(5) sports, recreation, and other activities pro-
22	moting physical fitness and teamwork;
23	(6) services that promote health and healthy de-
24	velopment and behavior on the part of youth, includ-
25	ing risk avoidance programs;

1	(7) academic enrichment, peer counseling and
2	teaching, and literacy;
3	(8) camping and environmental education;
4	(9) cultural enrichment, including music, fine
5	and performing arts;
6	(10) workforce preparation, youth entrepreneur-
7	ship, and technological and vocational skill building
8	including computer skills;
9	(11) opportunities for community service aimed
10	at involving youth in providing the full array of core
11	resources described in section 101 to other youth, in-
12	cluding opportunities provided in conjunction with
13	activities being performed by entities under the Na-
14	tional and Community Service Act of 1990 (42 U.S.
15	C. 12501 et seq.);
16	(12) opportunities that engage youth in civic
17	participation and as partners in decision-making, es-
18	pecially opportunities with respect to programs and
19	strategies that seek to offer access to the full array
20	of core resources described in section 102;
21	(13) special interest groups or courses, includ-
22	ing video production, cooking, gardening, pet care
23	photography, and other youth-identified interests;

- 1 (14) efforts focused on building the capacity of 2 community-based youth workers, utilizing commu-3 nity colleges, colleges, and universities;
 - (15) public and private youth led programs, including such programs provided by youth-serving or youth development organizations;
 - (16) transportation services to foster the participation of youth in youth development programs in the community;
 - (17) subsidies for youth from families that meet the income eligibility guidelines for a free or reduced price lunch under section 9(b) of the Richard B. Russell National School Lunch Act (42 U.S.C. 1758(b)), if the provision of the subsidy allows the youth to fully participate in youth development programs that are part of a strategy to promote access to the full array of core-resources described in section 102 of this Act;
 - (18) training or group counseling to assist youth by State certified counselors, psychologists, social workers, or other State licensed or certified mental health professionals who are qualified under State law to provide such services to children and adolescents; and

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1	(19) referrals to State certified counselors, psy-
2	chologists, social workers, or other State licensed or
3	certified mental health professionals or health pro-
4	fessionals qualified under State law to provide such
5	services to children and adolescents.
6	TITLE IV—TRAINING,
7	RESEARCH, AND EVALUATION
8	SEC. 401. STATEMENT OF PURPOSE.
9	The purpose of this title is to expand the Nation's
10	knowledge and understanding of youth, youth development
11	programs, and community mobilization aimed at providing
12	all youth with access to the full array of core resources
13	described in section 102 by—
14	(1) assisting States in evaluating the effective-
15	ness of activities implemented under this Act, includ-
16	ing the outcomes resulting from the activities;
17	(2) placing priority on the education and train-
18	ing of personnel, with respect to youth development
19	programs, to work with youth, with a special empha-
20	sis on younger minority individuals and younger low-
21	income individuals;
22	(3) conducting research and identifying effec-
23	tive practices directly related to the field of youth
24	development; and

- (4) disseminating information acquired through
 such research.
- 3 SEC. 402. GRANTS AND CONTRACTS.
- 4 (a) IN GENERAL.—The Assistant Secretary may
- 5 award grants and contracts to eligible entities to carry out
- 6 evaluation, education and training, research, and dissemi-
- 7 nation activities described in this section.
- 8 (b) Evaluation.—
- 9 (1) System.—The Associate Commissioner
- shall develop and establish a system for evaluating
- 11 the effectiveness of activities implemented under this
- 12 Act, including mechanisms for determining and
- measuring programmatic outcomes resulting from
- those activities.
- 15 (2) DISTRIBUTION.—In awarding grants and
- 16 contracts under subsection (a), the Assistant Sec-
- 17 retary shall use 50 percent of the funds appro-
- priated for carrying out this section for an equitable
- distribution among the States to allow State agen-
- cies to be responsible for evaluating the effectiveness
- of the activities implemented in the State under this
- 22 Act.
- 23 (c) Education and Training.—The Associate
- 24 Commissioner shall develop and establish a system for
- 25 providing education and training of personnel of States,

1	area agencies on youth, and community boards to increase
2	their capacity to work with youth, with a special emphasis
3	on younger minority individuals and younger low-income
4	individuals, in carrying out quality youth development pro-
5	grams under this Act.
6	(d) Impact Evaluation.—
7	(1) BIENNIAL EVALUATION.—The Associate
8	Commissioner, in consultation with the Director and
9	the National Council on Youth Policy, shall conduct
10	an independent biennial evaluation of the impact of
11	programs assisted under this Act and of other recent
12	and new initiatives to promote positive youth devel-
13	opment. The evaluation shall report on—
14	(A) whether funded programs, services,
15	and activities—
16	(i) provided a thorough assessment of
17	local resources and barriers to access the
18	full array of developmental core resources;
19	(ii) used objective data and the knowl-
20	edge of a wide range of community mem-
21	bers;
22	(iii) developed measurable goals and
23	objectives; and

1	(iv) implemented research-based pro-
2	grams that have been shown to be effective
3	and meet identified needs; and
4	(v) conducted periodic program eval-
5	uations to assess progress made towards
6	achieving program goals and objectives and
7	whether they used evaluations to improve
8	program goals, objectives and activities;
9	(B) whether funded programs, services,
10	and activities have been designed and imple-
11	mented in a manner that specifically targets, if
12	relevant to the program—
13	(i) research-based variables that are
14	predictive of healthy adolescent develop-
15	ment;
16	(ii) risk factors that are predictive of
17	an increased likelihood that young people
18	will use drugs, alcohol or tobacco or en-
19	gage in violence or drop out of school; or
20	(iii) protective factors, buffers, or as-
21	sets that are known to protect youth from
22	exposure to risk, either by reducing the ex-
23	posure to risk factors or by changing the
24	way the young person responds to risk,

- and to increase the likelihood of positive
 youth development;
 (C) whether funded programs, services,
 - (C) whether funded programs, services, and activities have appreciably reduced individual risk-taking behavior and community risk factors and increased either individual or community protective factors; and
 - (D) whether funded programs, services, and activities have conducted effective youth and parent involvement.
 - (2) BIENNIAL REPORT.—Not later than January 1, 2003, and every 2 years thereafter, the Associate Commissioner shall submit to the President and Congress a report on the findings of the evaluation conducted under paragraph (1) together with the data available from other sources on the well being of adolescents.
- 18 (e) DISSEMINATION.—The Associate Commissioner 19 shall develop a system to facilitate the dissemination of 20 information acquired through the research to States, area 21 agencies on youth, community boards, and the public 22 about successful and promising strategies for providing all 23 youth with the full array of core resources specified in sec-24 tion 101.

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1 SEC. 403. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated to carry out
- 3 this title \$7,000,000 for fiscal year 2001 and such sums
- 4 as may be necessary for each of fiscal years 2002, 2003,

5 2004, and 2005.

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